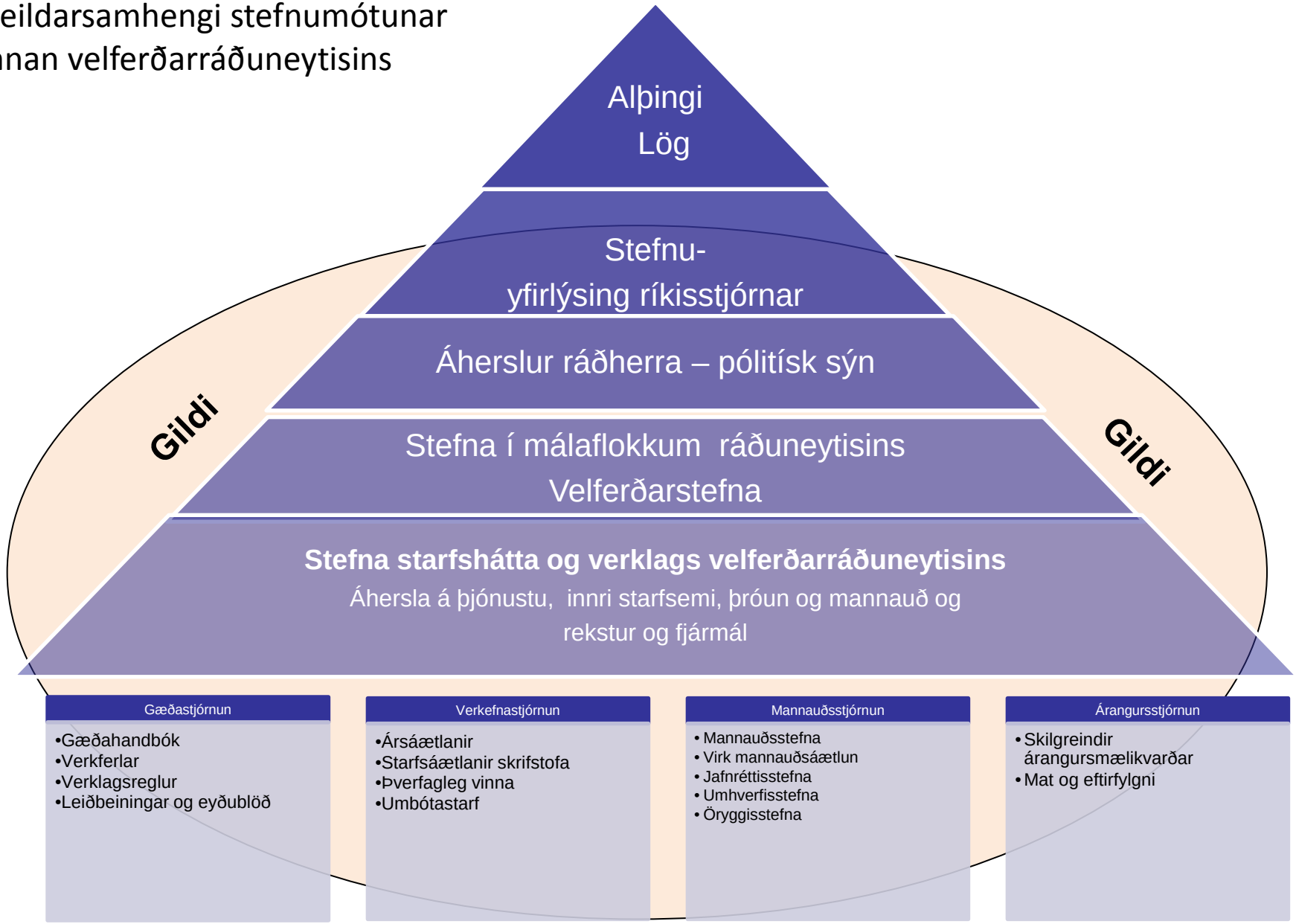Heildarsamhengi stefnumótunar innan velferðarráðuneytisins